

FY 2012-13: DEPARTMENT OF HUMAN SERVICES
Summary: As Passed by the Senate
Senate Bill 956 (S-1)



Analyst: Kevin Koorstra

	FY 2011-12 YTD as of 2/9/12	FY 2012-13 Executive	FY 2012-13 House	FY 2012-13 Senate	FY 2012-13 Enacted	<i>Difference: Senate From FY 2011-12 YTD</i>	
						<i>Amount</i>	<i>%</i>
IDG/IDT	\$35,821,900	\$31,241,700	\$30,581,300	\$31,241,700		(\$4,580,200)	(12.8)
Federal	5,496,420,500	5,394,076,700	5,530,111,200	5,386,656,100		(109,764,400)	(2.0)
Local	28,679,500	33,549,200	31,182,400	31,448,000		2,768,500	9.7
Private	16,136,400	16,375,800	10,619,700	16,415,000		278,600	1.7
Restricted	123,701,000	88,847,000	82,476,400	87,772,300		(35,928,700)	(29.0)
GF/GP	1,047,330,500	1,028,796,400	1,015,889,600	991,406,500		(55,924,000)	(5.3)
Gross	\$6,748,089,800	\$6,592,886,800	\$6,700,860,600	\$6,544,939,600		(203,150,200)	(3.0)
FTEs	11,546.5	11,208.5	11,544.2	11,187.0		(359.5)	(3.1)

Notes: (1) FY 2011-12 year-to-date (YTD) figures include mid-year budget adjustments through February 9, 2012, as well as adjustments for Other Post Employment Benefit prefunding under Senate Bill 683.
(2) Appropriation figures for all years include all proposed appropriation amounts, including both standard line items and appropriations designated as one-time.
(3) Information in this document labeled "House" reflects Article X of House Bill 5365 (H-2) as amended, as passed by the House.

Overview

The Department of Human Services (DHS) administers a wide range of programs and services to assist Michigan's most vulnerable families, including public assistance programs that provide direct cash support as well as assistance with food and emergency needs. The DHS is also charged with protecting children and assisting families by administering foster care, adoption and family preservation programs, and by enforcing child support laws. The DHS is also responsible for delivering juvenile justice services and for licensing day care, adult foster care, and child welfare agencies in the state.

Major Budget Changes From FY 2011-12 YTD Appropriations	FY 2011-12 Year-to-Date (as of 2/9/12)	FY 2012-13 Senate Change
1. Adjustments from Prior Fiscal Year Lapses and Transfers		
<u>Senate</u> reduces funding \$39.4 million Gross (\$25.0 million GF/GP) in 21 line items based on lapses and transfers in prior fiscal years. <u>House</u> makes similar adjustments by reducing funding \$126.5 million Gross (\$32.2 million GF/GP) from reviewing historic and current expenditure, fund sourcing, and FTE trends for each line item and increases or decreases the line item appropriations based on those data. As background, DHS lapsed \$43.5 million in GF/GP authorization and \$75.1 million in federal TANF funds in FY 2010-11.	FTE	NA 0.0
	Gross	NA (\$39,411,700)
	IDG	NA 0
	Federal	NA (13,386,700)
	Local	NA 0
	Private	NA 0
	Restricted	NA (1,000,000)
	GF/GP	NA (\$25,025,000)
2. Temporary Assistance for Needy Families (TANF) Fund Source Deduct		
<u>Senate</u> does not create new fund source deduct. <u>House</u> unrolls the federal Temporary Assistance for Needy Families (TANF) block grant from the general "total federal revenues" fund source deduct into its own appropriations fund source deduct.	Gross	NA \$0
	Federal	NA 0
	TANF	NA 0
	GF/GP	NA \$0

Major Budget Changes From FY 2011-12 YTD Appropriations	FY 2011-12 Year-to-Date (as of 2/9/12)	FY 2012-13 Senate Change	
3. Child Welfare Caseload Adjustments	Gross	\$615,071,400	(\$32,514,900)
Reduces funding for child welfare programs \$32.5 million Gross (\$18.7 million GF/GP) as follows:	Federal	337,939,800	(17,400,300)
	Local	13,388,800	3,341,000
	Private	1,400,000	200,000
	GF/GP	\$262,342,800	(\$18,655,600)
<ul style="list-style-type: none"> Foster care payments are reduced \$8.6 million Gross (\$8.1 million GF/GP) from 7,200 cases at \$24,378 per year to 7,150 cases at \$23,340 per year. Adoption subsidies are reduced \$2.0 million Gross (\$1.0 million GF/GP) from 27,450 cases at \$652.50 per month to 27,249 cases at \$651.00 per month. <u>House</u> reduces \$9.8 million Gross (\$9.4 million GF/GP) to 26,250 cases at \$651 per month. The County Child Care Fund is reduced \$23.9 million Gross (\$11.3 million GF/GP). Guardianship assistance payments are increased \$2.0 million Gross (\$1.8 million GF/GP). 			
4. Foster Family Rate Increase	Gross	NA	\$7,545,000
<u>Executive</u> and <u>House</u> increases \$11.3 million Gross (\$6.3 million GF/GP) to increase foster family rates \$3.00 per child per day. New rate would be implemented for current foster care cases, new guardianship assistance cases, and new adoption subsidy cases. <u>Senate</u> revises cost estimation for foster care rate increase and does not provide funding to increase new guardianship and adoption subsidy cases. The last increase for family rates was implemented in 2004.	Federal	NA	3,521,200
	Local	NA	809,700
	GF/GP	NA	\$3,214,100
5. Private Child Placing Agency Rate Increases	Gross	NA	\$8,569,200
<u>Senate</u> increases \$8.1 million Gross (\$3.6 million GF/GP) to increase private administrative rates \$3.00 per day, to increase residential rates by 5%, and to increase independent living administrative rates. Also increases \$500,000 GF/GP to enter into a contract with a 3rd party to establish actuarially sound private rates. <u>House</u> increases \$9.7 million Gross (\$6.8 million GF/GP) to increase private child placing agency administrative rates by \$5.00 per child per day. House boilerplate includes provision that increase will only be provided if state law is amended to eliminate the county match rate for the rate increase.	Federal	NA	4,080,200
	Local	NA	352,300
	Private	NA	39,200
	GF/GP	NA	\$4,097,500
6. Child Welfare Staff	FTE	NA	0.0
<u>Executive</u> and <u>Senate</u> recommendation include enough direct foster care case workers and foster care purchase of service monitors to supervise 15,100 child welfare cases. <u>House</u> reduces \$4.3 million Gross (\$1.7 million GF/GP) from reducing child welfare staff to supervise 14,000 child welfare cases. Latest caseload data show there are 13,800 child welfare cases.	Gross	NA	\$0
	Federal	NA	0
	GF/GP	NA	\$0
7. In-Home Care Incentive Grant Program	Gross	\$0	\$0
<u>Executive</u> and <u>Senate</u> do not include in-home incentive grant funding. <u>House</u> increases funding for in-home care incentive grant program \$15.0 million Gross. Program would provide counties with an additional grant amount for new or enhanced in-home programs. Assumes program would reduce out-of-home costs by \$10.0 million GF/GP.	Federal	0	0
	GF/GP	\$0	\$0
8. Adoption Subsidies for Youth with Special Needs	Gross	NA	\$2,000,000
<u>Senate</u> increases \$2.0 million GF/GP to allow adoptive parents up to one year to request the adoption subsidy to be revised for an adopted youth who has previously existing special needs.	GF/GP	NA	\$2,000,000
9. Michigan Youth Opportunity Initiative	FTE	NA	18.0
<u>Executive</u> and <u>House</u> increases \$1.9 million Gross (\$878,900 GF/GP) to support 18.0 new FTEs to provide assistance to foster youth aging out of foster care. GF/GP would leverage federal funds to help support these new staff. The GF/GP contribution is redirected from other areas of the budget as a result of increasing federal Temporary Assistance for Needy Families (TANF) block grant funding. <u>Senate</u> does not increase \$230,000 GF/GP for youth summer employment program.	Gross	NA	\$1,671,800
	Federal	NA	1,022,900
	GF/GP	NA	\$648,900

		FY 2011-12 Year-to-Date (as of 2/9/12)	FY 2012-13 Senate Change
Major Budget Changes From FY 2011-12 YTD Appropriations			
10. Family Preservation Programs			
<u>Executive</u> and <u>House</u> increases funding for family reunification \$2.5 million Gross. Funding would support a new Supported Visitation contract and a new Parent Partners contract. Increases Families First \$500,000 Gross. Reduces Strong Families/Safe Children funding \$2.7 million Gross. The new programs emphasize mentoring and enhanced support to parents with a child removed from their home. <u>Senate</u> does not increase Families First funding \$500,000 Gross.	Gross	\$53,264,200	(\$238,400)
	Federal	52,385,300	(238,400)
	GF/GP	\$878,900	\$0
11. One-Time Funding: Child Welfare Improvements			
<u>Executive</u> increases funding designated as one-time in boilerplate for child welfare improvements by \$5.7 million Gross (\$4.0 million GF/GP). The activities needing additional funding from the boilerplate authorization would be determined through the next Federal Monitor's report. <u>Senate</u> does not increase funding. <u>House</u> does not concur with Executive; instead increases funding by \$4.5 million Gross (\$2.5 million GF/GP) for child welfare assessment centers (\$2.0 million GF/GP), youth in transition homeless programs (\$2.0 million federal), and \$500,000 GF/GP for a juvenile justice behavioral health study.	Gross	\$0	\$0
	Federal	0	0
	GF/GP	\$0	\$0
12. Other Child Welfare Adjustments			
Includes child welfare adjustments as reviewed below:	Gross	NA	(\$880,800)
<ul style="list-style-type: none"> Increases funding for out-patient mental health services \$4.4 million GF/GP. Increases funding for new psychotropic oversight contracts \$1.1 million Gross (\$559,200 GF/GP). <u>Senate</u> inserts \$100 point of difference. Increases Youth in Transition \$15,000 GF/GP. Eliminates \$4.0 million GF/GP for a one-time Needs Assessment. Reduces medical psychiatric evaluations \$1.4 million Gross (\$600,000 GF/GP) by implementing a statewide drug testing contract. Reduces medical subsidies for adoptive youth \$1.0 million GF/GP. 	Federal	NA	(280,900)
	GF/GP	NA	(\$599,900)
13. State Juvenile Justice Facilities			
<u>Senate</u> increases GF/GP \$2.5 million to reduce county chargeback rate from 50% to 40% and to not charge counties for exceptional medical expenses. Reduces \$1.0 million GF/GP authorization for the 3 DHS juvenile justice facilities. <u>House</u> reduces funding \$21.3 million Gross (\$9.2 million GF/GP) from closing all 3 DHS juvenile justice facilities and reducing administrative staff; maintains \$2.4 million GF/GP for closed site costs. Increases foster care payments line \$9.9 million Gross (\$4.9 million GF/GP) to move 90 youth in the 3 DHS facilities to private residential facilities.	FTE	191.7	0.0
	Gross	\$25,221,700	(\$1,000,000)
	Federal	465,600	0
	Local	11,059,000	(2,453,500)
	GF/GP	13,697,100	\$1,453,500
14. Public Assistance Caseload Adjustments			
Reduces funding for public assistance programs \$91.8 million Gross (\$825.900 GF/GP) as follows:	Gross	\$4,015,400,000	(\$91,828,700)
<ul style="list-style-type: none"> Food Assistance Program (FAP) is reduced \$68.4 million Gross from 1,103,042 cases at \$271 per month to 996,958 cases at \$271 per month. Family Independence Program (FIP) is reduced \$22.6 million Gross from 69,363 cases at \$407 per month to 61,462 cases at \$427 per month. <u>House</u> reduces \$51.7 million Gross (\$10.5 million GF/GP) to 59,000 cases at \$406.50 per month. State Disability Assistance (SDA) program is reduced \$2.4 million GF/GP from 10,250 cases at \$227 per month to 9,350 cases at \$207 per month. State Supplementation program is increased \$1.6 million GF/GP from 258,500 cases at \$19.50 per month to 268,600 cases at \$19.50 per month. 	Federal	3,707,089,500	(91,002,800)
	Restricted	81,211,700	0
	GF/GP	\$227,098,800	(\$825,900)

Major Budget Changes From FY 2011-12 YTD Appropriations		FY 2011-12 Year-to-Date (as of 2/9/12)	FY 2012-13 Senate Change
15. Energy Services Adjustments	FTE	NA	0.0
<u>Executive</u> increases federal Low-income Home Energy Assistance Program (LIHEAP) based on anticipated federal grant authorization by \$58.5 million. Transfers out \$35.0 million in restricted fee revenue targeted for energy assistance to the Department of Licensing and Regulatory Affairs (LARA). A total of \$60.0 million in restricted fee revenue is appropriated in LARA for energy services. <u>Senate</u> concurs with Executive and inserts \$100 point of difference. <u>House</u> concurs with federal grant authorization increase, but does not concur with appropriating \$60.0 million in fee revenue in the LARA budget; instead reduces LIHEAP administrative allocation from 10% to 5% reducing 88.0 local office FTEs and redirects \$8.0 million in federal LIHEAP for energy assistance and appropriates \$52.0 million in federal Temporary Assistance for Needy Families (TANF) designated as one-time funding.	Gross	\$151,451,600	\$23,500,100
	Federal	116,451,600	58,500,000
	Restricted	35,000,000	(34,999,900)
	GF/GP	\$0	\$0
16. House Program Increases	Gross	NA	\$0
<u>Senate</u> does not increase funding for new House program increases. <u>House</u> increases \$10.0 million GF/GP for veteran advocacy and special maintenance of state administered veteran homes, \$450,000 GF/GP for food bank funding, and \$300,000 GF/GP for the Prosecuting Attorneys Association of Michigan to assist state prosecutors, adult protective services, and criminal justice on matters relating to elder abuse and financial exploitation.	GF/GP	NA	\$0
17. SSI State Supplementation Rate Reduction	Gross	\$60,489,000	(\$4,050,000)
<u>Senate</u> reduces \$4.1 million GF/GP by reducing SSI state supplementation rates to the minimum federally required rate. Most of the rate reductions would impact couples on SSI rather than individuals on SSI.	GF/GP	\$60,489,000	(\$4,050,000)
18. GF/GP Offset with Temporary Assistance for Needy Families (TANF)	Gross	NA	\$0
<u>Senate</u> increases federal TANF block grant funding in the family independence program line item to offset \$6.5 million GF/GP.	Federal	NA	6,510,100
	GF/GP	NA	(\$6,510,100)
19. State Supplementation Administration	Gross	\$2,681,100	(\$300,000)
Reduces \$300,000 GF/GP to recognize savings from distributing State SSI Supplementation payments through Electronic Funds Transfer rather than through paper checks.	GF/GP	\$2,681,100	(\$300,000)
20. Local Office Adult Services Increase	FTE	NA	20.5
<u>Executive</u> and <u>House</u> increases local office Adult Services staff by 41.0 FTEs and \$2.9 million Gross (\$924,700 GF/GP). New staff will reduce caseloads per worker from 237:1 to 200:1. Adult Services staff work on both Adult Protective Services and Adult Community Placements. <u>Senate</u> increases local office Adult Services staff by 20.5 FTEs.	Gross	NA	\$1,467,800
	Federal	NA	1,005,500
	GF/GP	NA	\$462,300
21. Mobile Worker Initiative	Gross	\$0	\$0
Increases funding \$2.4 million Gross (\$935,400 GF/GP) to purchase smart phones and apps to make direct care staff, licensing staff, and inspector general staff more mobile. With more staff in the field, the Executive Recommendation projects savings from rent and leases to offset the costs.	Federal	0	0
	GF/GP	\$0	\$0
22. Stratified Case Management	Gross	\$0	\$1,195,000
Increases funding \$1.2 million Gross to launch an initiative to help DHS identify client cases with the most barriers, that use the most services (state, local, or community-based services), and to coordinate services to help persons reach self-sufficiency.	Federal	0	1,145,000
	Private	0	50,000
	GF/GP	\$0	\$0
23. Other Local Office Increases	FTE	NA	0.0
<u>Executive</u> and <u>House</u> increases security costs \$495,000 Gross (\$352,700 GF/GP) in both ongoing and one-time costs to improve the security and safety at DHS local offices, increases mileage reimbursement for volunteer services \$225,700 Gross (\$58,700 GF/GP), and increases \$74,800 Gross and 1.0 FTE for SSI advocacy. <u>Senate</u> does not increase funding for security improvements, does not increase funding for SSI advocacy, and provides less funding for volunteer services mileage reimbursements.	Gross	NA	\$184,700
	Federal	NA	136,700
	Restricted	NA	0
	GF/GP	NA	\$48,000

Major Budget Changes From FY 2011-12 YTD Appropriations		FY 2011-12 Year-to-Date (as of 2/9/12)	FY 2012-13 Senate Change
24. Transfer in Michigan Rehabilitation Services and Commission for the Blind - E.O. 2012-2	FTE	0.0	0.0
<u>Senate</u> does not transfer in funding from LARA. <u>House</u> transfers in 657.0 FTEs and \$174.7 million Gross (\$22.1 million GF/GP) from Licensing and Regulatory Affairs (LARA) in anticipation of the formal Executive budget revision transferring in the Michigan Rehabilitation Services and Commission for the Blind into DHS. E.O. 2012-2 has since been rescinded.	Gross	\$0	\$0
	Federal	0	0
	Local	0	0
	Private	0	0
	Restricted	0	0
	GF/GP	\$0	\$0
	Gross	\$0	\$0
	Federal	0	0
	GF/GP	\$0	\$0
25. Child Support Enforcement - Paternity Testing			
<u>Executive</u> and <u>House</u> increases funding \$1.8 million Gross (\$612,000 GF/GP) to provide unwed mothers the option to have a paternity test at the hospital to legally identify the father as alternative to the current requirement to sign an affidavit of parentage. Program seeks to avoid future costs of paternity establishment and would be voluntary and not mandated. <u>Senate</u> does not increase funding.	Gross	\$0	\$0
	Federal	0	0
	GF/GP	\$0	\$0
26. Background Check Program	Gross	\$1,000,000	(\$1,000,000)
Transfers out \$1.0 million GF/GP from the DHS budget to the LARA budget.	GF/GP	\$1,000,000	(\$1,000,000)
27. Other Program Reductions	FTEs	NA	0.0
<u>Senate</u> removes GF/GP from multicultural integration line item and replaces it with federal TANF funds. <u>House</u> removes FTEs and replaces GF/GP with private funding for the Michigan Community Service Commission, reduces 2-1-1 \$150,000 GF/GP, and eliminates private allocations for the Children's Benefit Fund donations, W.J. Maxey Memorial Fund, and Wayne County gifts and bequests.	Gross	NA	\$0
	Federal	NA	587,400
	Private	NA	0
	GF/GP	NA	(\$587,400)
28. Bridges Maintenance and Support	Gross	NA	\$2,218,600
Increases funding for maintenance and support for the Bridges information technology eligibility program by \$2.2 million Gross (\$856,300 GF/GP). Funding will be used for regular Bridges updates and revisions that have had to be delayed due to the number of recent public assistance policy revisions, in addition to IT activities related to transferring out the Child Development and Care (CDC) program to the Office of Great Start within the Department of Education.	Federal	NA	1,353,300
	GF/GP	NA	\$856,300
29. Disability Determination Services	FTEs	721.9	(175.0)
Eliminates funding and FTEs added during FY 2009-10 to again perform eligibility reconsiderations for persons applying for federal SSI and SSDI. The intent was that the reconsideration process would reduce the number of individuals requesting a federal appeal. The FTEs were never hired because the federal government suspended the reconsideration process.	Gross	\$114,949,500	(\$21,904,600)
	IDG	299,900	0
	Federal	113,651,200	(21,904,600)
	GF/GP	\$998,400	\$0
30. FTE and Federal Authorization Adjustments	FTEs	NA	(43.0)
Reduces FTE authorizations by 43.0 positions within child welfare, children services, and juvenile justice. Reduces federal authorization by \$47.4 million within child support enforcement, child support information technology, and payroll taxes and fringe benefits. These are adjustments to align spending with appropriations rather than program reductions or cuts.	Gross	NA	(\$47,423,900)
	Federal	NA	(47,423,900)
	GF/GP	NA	\$0
31. FY 2011-12 Employee Contingency Plan	FTEs	NA	(182.0)
Reduces budgeted salaries and wages to reflect actual realized salaries and wages by \$21.0 million Gross (\$5.8 million GF/GP). Eliminates funded staff vacancies saving \$6.0 million Gross (\$2.3 million GF/GP). Implements a targeted hiring freeze saving \$7.2 million Gross (\$2.8 million GF/GP) and offsets \$7.8 million GF/GP with TANF savings from the employee contingency plan.	Gross	NA	(\$34,241,100)
	Federal	NA	(15,470,100)
	GF/GP	NA	(\$18,771,000)
32. Employee Economics	Gross	NA	\$21,471,600
Increases employee economic costs related to salary and wages, retirement, insurances, and building occupancy changes by \$10.9 million Gross (\$5.5 million GF/GP). Replaces \$3.9 million in IDG funds from DTMB with federal funds. Increases funding designated as one-time in boilerplate for state employee lump sum payments by \$10.5 million Gross (\$3.9 million GF/GP).	IDG	NA	(4,580,200)
	Federal	NA	15,922,000
	Local	NA	391,400
	Private	NA	219,400
	Restricted	NA	71,200
	GF/GP	NA	\$9,447,800

Major Boilerplate Changes From FY 2011-12

Sec. 546. Foster Care Agency Administrative Rates – REVISED

Establishes foster care administrative rate of \$37 for private child placing agencies under contract with DHS; establishes general independent living administrative rate of \$28; establishes specialized independent living administrative rates less than rates provided in FY 2008-09 but more than the general independent living rate. Senate increases the foster care administrative rate to \$40; increases the general independent living administrative rate to \$30; reinstates the special independent living administrative rate to FY 2010-11 levels. House does not establish special independent living administrative rate; provides a \$5 foster care administrative rate increase, provided that state law is amended to eliminate the county match rate for the rate increase.

Sec. 556. Adoption Subsidy Reporting – REVISED

Requires report on adoption subsidy program, including compliance with federal notification requirements, adoptive parent requests for training cost reimbursement, subsidy hearing requests, and number of payments suspended while children remain in custody of adoptive parents; requires DHS to propose legislation that would allow adoptive parents up to 1 year to request to have the determination of care supplement revised; requires report on number of complaints filed by adoptive parents for not being notified that their adoptive child has special needs. Senate strikes report in subsection (1); revises vetoed subsection (2) by appropriated \$2.0 million for a program what would allow adoptive parents up to 1 year to request to have the determination of care supplement revised. House deletes.

PUBLIC ASSISTANCE

Sec. 612. Refugee Assistance Asset Test – NEW

Senate requires DHS to implement an asset test for applicants and recipients of refugee assistance program medical benefits.

Sec. 616. Electronic Benefit Transfer Fees – NEW

Senate retailers participating in the electronic benefit transfer program from charging more than \$2.50 in fees for cash back.

Sec. 618. GF/GP Prohibition in Multicultural Integration Line Item – NEW

Senate prohibits DHS from allocating GF/GP in the multicultural integration line item so that the line item is entirely funded with federal revenue.

Sec. 619. Title IV-A (TANF) and Food Assistance Benefit Exemption – REVISED

Exempts individuals convicted of a drug felony after August 22, 1996 from the federal prohibition on receiving TANF and food assistance benefits; requires benefits be paid to a third party for these cases; prohibits individuals convicted of 2 or more separate drug felonies from receiving assistance, subject to federal approval of this additional condition. Senate removes prohibition of persons convicted of 2 or more drug felonies from receiving assistance. House retains.

JUVENILE JUSTICE SERVICES

Sec. 705. County Chargeback for State-Run Juvenile Justice Facilities – NEW

Senate prohibits counties from being charged more than 40% of the per diem costs for youth placed in a state-run secure juvenile justice facility.